

Kadaltilla

Adelaide 500 2022 Declarations Consultation

**Thursday, 30 June 2022
Board Meeting**

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Public

Purpose

This year sees the return of the Adelaide 500 to the City. Pursuant to powers provided under the *South Australian Motor Sport Act, 1984, Section 2(1)*, the Minister for Tourism may declare a specified Declared Area and Declared Period for the purposes of carrying out the Adelaide 500 event. They may also specify a prescribed works period, during which time the South Australian Motorsport Board (SAMB) may have access to the land within the Declared Area for the purpose of carrying out works for the event.

Before the Minister for Tourism can declare the area, the period and the prescribed works period, they must first consult with the City of Adelaide and Kadaltilla/Adelaide Park Lands Authority (APLA). This report details the proposed dates and areas for the purpose of consultation and the operational requirements that we will work with the SAMB to deliver during the Declared Period.

Recommendation

THAT THE KADALTILLA / PARK LANDS AUTHORITY ADVISES COUNCIL AND THE STATE GOVERNMENT:

That the Kadaltilla / Park Lands Authority:

1. Notes the Declaration of the Declared Area, Declared Period and Prescribed Works Period for the purpose of conducting the Adelaide 500 2022 event.
 2. Provides the following advice to Council for consideration in their communications and response to consultation with the South Australian Motorsport Board:
 - 2.1 The sealing of any pedestrian, cycling or other paths as envisaged by the SAMB proposal for requested works takes into account the expectations of Park Lands infrastructure, does not add to the impacts of increases and heat and considers the use of recycled or climate sensitive materials.
 - 2.2 Any works considers and enhances master planning in the Parks that are impacted.
 - 2.3 Where the MOU speaks to impacts to the Park Land that this is brought to Kadaltilla for review.
 - 2.4 Acknowledge the continued importance to protect sensitive Fauna and Native Grass restoration areas and that the work and interventions of SAMB will guarantee rectification in the event this is required
 - 2.5 (Other advice as determined by Kadaltilla at the meeting to be added) ...
 3. Notes that the Adelaide 500, 2022 declaration consultation is on the declared area, declared period and prescribed works period only and not on the overall management of the Adelaide 500 event.
 4. Notes Council will work with the South Australian Motorsport Board to deliver operational requirements to ensure the ongoing protection of the Adelaide Park Lands.
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Implications

Adelaide Park Lands Management Strategy 2015-2025	Adelaide Park Lands Management Strategy 2015-2025 The Adelaide Park Lands Management Strategy supports promoting the Park Lands as a visitor and tourist destination (Strategy 1.3.1).
APLA 2020-2025 Strategic Plan	Adelaide Park Lands Authority 2020-2025 Strategic Plan Strategic Plan Alignment – Culture
Policy	The Community Land Management Plan (CLMP) for Victoria Park / Pakapakanthi (Park 16) recognises the Adelaide 500 event and the powers provided to the SAMB under the <i>South Australian Motor Sport Act, 1984</i> .
Consultation	There is a legislative obligation for the Minister for Tourism, through the SAMB to consult with Kadaltilla/APLA and Council regarding the Declared Area, Declared Period and Prescribed Works Period for the Adelaide 500 event.
Resource	This activity will be facilitated within existing resources.
Risk / Legal / Legislative	Pursuant to powers provided under the <i>South Australian Motor Sport Act, 1984, Section 2(1)</i> , the Minister for Tourism may declare a declared area, declared period and prescribed works period for the purpose of conducting the Adelaide 500 event each year.
Opportunities	We will continue to identify opportunities to enable greater public access to the Park Lands for as long as possible. We will work with the SAMB to identify opportunities for greening (short term and long term) within the Declared Area for the benefit of the event, spectators and general Park visitors.
City of Adelaide Budget Allocation	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	Not as a result of this report
Ongoing Costs (eg maintenance cost)	The Declarations referred to in this report are in reference to the Adelaide 500, 2022 event only, with the end of the Declared Period proposed to be 12 February 2023.
Other Funding Sources	Not as a result of this report

Discussion

Background

1. The Adelaide 500 event is staged by the South Australian Motorsport Board each year pursuant to powers provided under the *South Australian Motor Sport Act, 1984*. Detailed in Section 2(1) of the Act, the Minister for Tourism may declare:
 - 1.1. A specified area (consisting of public road or Park Land or both) in Adelaide, to be a declared area under the Act for the purposes of the event; and
 - 1.2. A specified period (not exceeding five days) to be a declared period under this Act for the purposes of the event; and
 - 1.3. A specified period or periods (prescribed works period) under the Act during which the SAMB may have access to land within a declared area for the purposes of carrying out works in the manner contemplated by Section 22 (1a) (and different periods may be specified in respect of different categories of work).
2. On behalf of the Minister responsible for the *South Australian Motor Sport Act 1984*, the Chief Executive, SA Motor Sport, Department of the Premier and Cabinet wrote to the Lord Mayor on 3 June 2022. The letter in Link 1 [here](#) outlines the Declarations for the Adelaide 500 2022 event and was addressed to the Lord Mayor in her capacity as Lord Mayor of the City of Adelaide and as the Presiding Member of Kadaltilla/APLA.
3. The proposed declared area in Link 2 [here](#) includes Victoria Park / Pakapakanthi (Park 16), King Rodney Park / Ityamai-itpina (Park 15), Rymill Park / Murlawirrapurka (Park 14) and public roads including Wakefield Road, East Terrace, Bartels Road, Hutt Street, Nil Street, Flinders Street, Dequetteville Terrace and Fullarton Road.
4. The declared period covers the event days as well as the day immediately prior to the event. The dates for the 2022 Adelaide 500 event are 1-4 December 2022, therefore the proposed Declared Period is 30 November - 4 December 2022.
5. Feedback is being sought on the declared area, prescribed works period and declared period only.
6. The deadline for feedback to the consultation on the proposed declarations is 20 July 2022.

South Australian Motorsport Board

7. Following the appointment of the current State Government, a decision was made to reform the South Australian Motorsport Board (SAMB) to oversee the management of the Adelaide 500 event. Previously the South Australian Tourism Commission ran the Adelaide 500 event.

Declared Area

8. The Declared Area for the Adelaide 500, 2022 event, as provided by the SAMB, has changed slightly from the 2020 event. These changes are:
 - 8.1. Fence line along Dequetteville Terrace relocated to the Southwestern side of the footpath to allow public pedestrian access (formerly stakeholder access only).
 - 8.2. Realignment of the Eastern boundary through the new wetlands area to follow the new park configuration, excluding the extended butterfly habitat zone and any wetland area.
 - 8.3. Exclusion of the Victoria Park Social Club and gardens from the Declared Area.
 - 8.4. Realignment of event boundary in Rymill Park / Murlawirrapurka (Park 14) to take in more of the Park Lands and taking the Rose Garden Path back into the event area but excluding the Kiosk and Lake areas.
 - 8.5. Reduction to the length of road closure along Nil Street.
9. The Declared Area is shown in Link 2 [here](#).
10. The SAMB advise that the size and scale of the Declared Area is required to enable the safe and successful delivery of the Adelaide 500 event.
11. Public access to the Declared Area, in particular the main pathways, will be provided for as long as possible during the prescribed works period, with restrictions to specific areas being managed in a staged approach.

Prescribed Works Period

12. The Prescribed Works Period is proposed to commence on 1 August 2022 and conclude on 12 February 2023. This is an addition of 54 days compared to the 2020 event to a total 195 days. This is proposed to allow for:
 - 12.1. Additional civil works to the Park Lands and roads, required to stage the 2022 event.

- 12.2. Disruptions caused by possible inclement weather.
- 12.3. A two-week site closure over the Christmas and New Year public holiday period.
- 13. The Prescribed Works Period allows for additional time as outlined above, however Adelaide 500 have traditionally vacated the Park before the end of the Period. In 2019 and 2020, the last section of Victoria Park / Pakapakanthi (Park 16) was re-opened to the public two weeks early.
- 14. SAMB have advised that this increase in the works period is a one-off for this year only and the period should reduce back to something similar to that seen in 2020 for the 2023 event.

Requested Works in the Park Lands

- 15. Pit Paddock Rehabilitation and extension of the hard surface. Shown in Link 3 [here](#).
 - 15.1. The SAMB has stated that since the inaugural Adelaide Grand Prix in 1985, the Pit Paddock has deteriorated beyond its design life, and has become unsafe. Beyond servicing the ADL500, the rehabilitation provides an opportunity to:
 - 15.2. Retain and attract other key events.
 - 15.3. Incorporate low level plantings and soft surfaces to upgrade the current condition of the area.
- 16. Cycle/Pedestrian Path Upgrades. Shown in Link 4 [here](#).
 - 16.1. The SAMB has stated that throughout Park 15 and 16 there are a combination of paved asphalt and rubble pathways.
 - 16.2. That these paths generate a lot of dust throughout the construction/dismantle phases, requiring considerable maintenance and application of dust suppressant.
 - 16.3. That the paths turn to mud in heavy rains.
 - 16.4. That the current paths provide a poor alternative for cyclists when the two East/West pathways are closed.
 - 16.5. The SAMB has stated that upgrading the pathways will facilitate a less disruptive build/dismantle, event operations and provide a legacy asset for Victoria Park.
- 17. Track Resurfacing. Shown in Link 4 [here](#).
 - 17.1. Prior to the 2020 Adelaide 500 event, Federation Internationale de L'Automobile (FIA) identified several locations of track surface requiring upgrade. Due to the cancellation of the 2021 event, these works were not undertaken.
 - 17.2. Since the last event in 2020, the integrity of the circuit has further declined, and works are required to enable the Adelaide500 in December. The track resurfacing and kerbing project is required to ensure track licences are obtained from the governing motorsport body, the FIA.

Memorandum of Understanding (MOU)

- 18. A MoU between The City of Adelaide (CoA) and the SAMB has been in place since November 2013. This sets out the principles and shared objectives between the CoA and the SAMB.
- 19. The CoA and the SAMB have worked together since 2012 to develop a set of operational attachments to assist in the delivery of the MoU's primary principles and shared objectives. These attachments were signed by both the CoA and the SAMB on 10 July 2014.
- 20. With the reformation of the SAMB the MOU is currently under review by Administration and any changes or updates will be negotiated with the new SAMB.

Management Agreement Area and Native Grass Restoration Site

- 21. In 2012 Council and the Minister for Sustainability, Environment and Conservation entered into a management agreement under the Natural Resources Management Act 2004 for an area of native vegetation in Victoria Park / Pakapakanthi (Park 16).
- 22. The location of the Native Vegetation Management Area, enclosed by a low lying fence which restricts vehicle access but allows pedestrian access, is shown in Link 3 [here](#).
- 23. Council and the then Minister for Sustainability, Environment and Conservation considered that the vegetation of this site fits within the definition of Grey Box Woodlands and Derived Native Grasslands of South-eastern Australia – an endangered community under the Environment Protection and Biodiversity Conservation Act 1999.
- 24. In 2013 an additional Native Grass Restoration Site was established immediately south of the Native Vegetation Management Area. The location of this area is also shown in Link 3 [here](#).

25. Clause 5.1.4 of the Native Vegetation Management Agreement obliges Council to make third parties aware of the agreement.
26. The Native Vegetation Area and Native Grass Restoration Site are also protected as a Key Biodiversity Area under the City of Adelaide's Integrated Biodiversity Management Plan 2018-2023.
27. Previously SAMB have agreed to secure the unfenced Native Grass Restoration Site, the unfenced Chequered Copper Butterfly Habitat and the pedestrian access of the Native Vegetation Management Area during the Prescribed Works Period and Declared Period. However, due to contractors no longer utilising the southern end of Victoria Park / Pakapakanthi (Park 16) during the Prescribed Works Period, this has not been required for a number of years.

Sensitive Fauna Habitat Area

28. The Chequered Copper Butterfly and its caterpillar food plant were found in Victoria Park / Pakapakanthi (Park 16) in 2011. This butterfly species is not formally protected or listed as threatened under State or Federal legislation however it is considered rare and of biological significance by butterfly experts and ecologists.
29. Since 2011 Council has taken steps to protect this habitat from the impacts of the Victoria Park / Pakapakanthi (Park 16) redevelopment and the Adelaide 500 event. The extent of the primary habitat for the Chequered Copper Butterfly has been mapped and is shown in Link 3 [here](#).
30. The Chequered Copper Butterfly and many plant species found in its habitat are recognised as species of conservation significance under the City of Adelaide's Integrated Biodiversity Management Plan 2018-2025.
31. Due to contractors no longer utilising the southern end of Victoria Park / Pakapakanthi (Park 16) during the Prescribed Works Period, the Chequered Copper Butterfly area does not require bunting to protect it from vehicle and pedestrian movements.

Criterion Track and Cycling Events

32. The criterium track is a purpose built offroad cycling facility and the only one of its kind servicing metropolitan Adelaide. Criterium racing is traditionally held in the summer months, on weeknights, taking advantage of daylight savings.
33. SafeWork SA undertook a review of site safety as part of the 2011 event and as result of that review, worksites within the Declared Area are now fenced during intensive activity to ensure public safety and compliance with Work Health Safety requirements.
34. In 2012 a new section of Criterium Track was completed which again enabled cycling events to occur during the majority of the Adelaide 500 Prescribed Works Period.
35. The SAMB agrees to accommodate Criterium Track race bookings three and a half weeks prior to the event and four weeks following the event.
36. This event will have a significant impact on the ability of cycling organisations to hold a criterium season with over eight weeks (including the actual event) not being available i.e. two of the three months of summer.
37. The SAMB will continue to provide timely advice to administration and the cycling associations as to the periods when cycling can be programmed on the Criterium Track during the Prescribed Works Period.

Impact on other Park Land Users

38. The event has impacts on other Park Land users during the Prescribed Works Period, including:
 - 38.1. Community use of the skate park and 3 on 3 basketball courts in Park 15.
 - 38.2. Community use of the Glover East Playspace.
 - 38.3. Use of the three playing fields in Park 15 used for school and community sport, including post-event impacts due to playing surface remediation required.
 - 38.4. Impacts on existing and proposed lessees of the Velo Precinct (Victoria Park Heritage Grandstand), Victoria Park Social Club and Rymill Park Kiosk.
 - 38.5. Community use of the disc golf facility in Park 15.
 - 38.6. Significant number of casual users who exercise in Victoria Park every day.

Path Access Restrictions

39. In previous years the SAMB have continued to work on making improvements to pedestrian and cyclist access in the Declared Area during the Prescribed Works Period. The staged build methodology that was implemented in 2014 has also assisted in keeping pedestrian and cyclist access open for longer periods, with the erection of fencing, and particularly the closing of sections, left as late as possible to maintain public access to the Park Lands.

40. The two east-west footpaths through Victoria Park / Pakapakanthi (Park 16) between Fullarton Road and Halifax Street will remain open for as long as possible during the Prescribed Works Period. To facilitate the safe and timely delivery of the ADL500, there will be a requirement to periodically close one of the E/W bike paths. This will allow the direct and regulated movement of construction vehicles, occupation of the southernmost path for the construction of the hairpin grandstand and provide safe passage for the commuting public. There will come a point in time that both paths will need to be closed to finalise the delivery of the infrastructure required to deliver the event. The post event closures are a result of competing objectives with the requirement to focus on infrastructure on roads prior to moving back into the park to remove infrastructure from the circuit and hair pin grandstand. Upon re-opening the bike paths after 7 days post-event, access for the travelling public will be available on the Southern E/W pathway. At least one track will be open at all times, except for a period starting seven days before the Declared Period days and finishing seven days after the declared period, as well as for short periods during high-risk construction works undertaken adjacent to the track.
41. The SAMB develop an event signage plan that informs users of the Park Lands of access changes, path closure times and dates as well as alternative access routes.

Master Plan for Victoria Park / Pakapakanthi (Park 16)

42. A master plan for the park is currently being developed by external consultants, in response to Kadaltilla's advice to develop a landscape concept plan.
43. One of the key considerations is exploring opportunities for short term and long-term greening in the northern section of the park, which falls within the Declared Area. This would help with addressing the lack of trees and shade in the park to provide a hospitable and attractively landscaped environment for a future, hotter climate.
44. Advice from consultants regarding temporary and permanent opportunities for greening and shading can assist with discussions with the SAMB for the Adelaide 500 in 2022 and future years, to provide a more attractive and cooler environment for the event, spectators and general park visitors, during and out of the event and Declared Works Period.

Remediation

45. Assessment and remediation (at the cost of the SAMB) of the area impacted by the Adelaide 500 event occurs in a staged approach as infrastructure is removed.

Regular Operational Meetings

46. Fortnightly operational meetings between administration and the SAMB have recently commenced and will occur throughout the Declared Works Period. Representation from Council includes Event Management and Asset Management.

Attachments

Nil

- END OF REPORT -